DEFTY UNDER October 21, 1962 SLURETARY OF STATE

KEHORANDUH PORT

SECTET

The Secretary

The Under Secretary

Subject: Cube in the Security Council

1. The Security Council will reconvene around 5:00 this afternoon. Keanwhile, all the leading members of the UN will be stirring around looking for a way out of an extremely dangerous situation.

2. Three mediation efforts can be currently identified:

- a. The UAR (together with Algeria) is floating a draft "restrain yourselves and talk" resolution. There have been some changes since yesterday. The resolution, showing the changes is attached at TAB A.
- b. The Brazilian and Hexican delegates have approached Arthur ween and asked whether it would be useful for those to try to get the Cubans and Soviets and to agree to a package that would call for no more introduction of offensive military equipment, the stationing of UN observers in Cuba, and, in return, the lifting of the quarentine. (Their package does not seen to include a bun on further development of missile bases, with material already in Cuba. It certainly does not conc enywhere mear "dismentling and withdrawal.")
- c. U Thank has not yet started to mediate, but in response to the urgin of a large group of neutrals will shortly issue what he describes (to Ambassador Stevenson) as a "balanced" appeal to the President and Er. Ahrushchev.
- 3. We face now the problem of whether to press to a vote the US resolution, and therefore also the Cuban and Soviet resolutions. (Texts of the U.S. and Soviet resolutions are at TAB B). My present view is that it would not be wise to press for a vote forthwith. The Security Council is a better umbrella for behind-the-scenes negotiations with the Soviets than the General Assembly would be. We can control the voting on procedural and substantive matters much better if we stay in the Security Council. If we press our resolution to a vote, collect our seven votes, and draw the promised Soviet veto,

it would

it would be pard to evoid going on into the General Assembly under the Uniting for Frace Resolution. Shifting the venue to the General Assembly would heat up the political atmosphere, which is what we do not need.

- [If we decide that the matter should remain in the Security Council for the moment, and we do not press our resolution to a vote there today, there are several levels on which we can aperate. They are not mutually exclusive, and some combination of them may prove to be the best arrangement:
 - asks the parties to get together or asks the Secretary Separal to get them together. I think we would have to assume that, for some purposes at least, the "parties concerned" now include all members of the OAS.
 - b. We might agree, as an interim measure, to some form of stand-still resolution but it will have to be one which clearly left our quarantine in effect until there are some arrangements for dismantling and withdrawing the missiles and other offensive weapons in Cubs.
 - c. We might discreetly encourage an immediate broadening of the issue, to include the whole problem of nuclear miscile emphilities at future bases. A way of doing this is illustrated by the resolution at TAB C, which might be put forward by the Irish and/or other appropriate neutrals.
 - d. We might use the crisis atmosphere to try to get a substantial leap forward in the whole field of arxs control. This could take the form of a Heads of Government meeting, at Geneva, of the 18-nation Disarmament Committee, which could provide the occasion for agreement on an atmospheric test ban, an intensification of the work on avoiding surprise attack, and an exercise in summitry. A provision along this line is also included in the draft resolution at TAB C.
 - 5. As of 2:00 p.m. today, my recommendations would be:
 - a. To keep the matter in the Security Council for the time being;

b. To encourage



b. To encourage a prociening of the discussion to include the Turkish and Italian base problems;

- c. To insist on withdrawal of the Soviet missiles from Cube before lifting our quarantine (i.e., not to be willing to trade our quarantine for a more standstill arrangement); and
- d. Do everything we can to use the crisis atmosphere to intensify practical discussions of arms control.

Karlan Cleveland

IC:EC:ntb

SECRET



PROPOSED DAS DENET RESOLUTION AS AMENDED

THE SECURITY COURCIL

Maying considered the recent serious developments in the Caribbean,

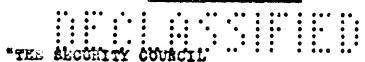
Koted with grave consern the threat to international peace and security,

Having listened to the parties directly concerned

- 1. Calls upon the parties concerned to refrain from any action which may directly or indirectly further aggravate the situation and-se-take-the-messessary-stepe-to-bring-the situation-in-the-Caribbean-back-to-the-state-of-affaire-existing prior-to-22-October-1962;
- 2. Requests the Acting Secretary General to promptly confer with the parties directly concerned on the immediate steps to take to remove the existing threat to world peace, and to normalize the situation in the Caribbean;
- 3. <u>Calls upon</u> the parties concerned to comply forthwith with the resolution and provide every assistance to the Acting Secretary General in performing his tasks;
- 4. Requests the Acting Secretary General to report to the Council on the implementation of paragraph 2 of this resolution.

(Phoned by Mr. Siaco, 11:20 a.m., 10/21/62)

DRAPT RESCLUTION



Having considered the serious threat to the security of the bestern Hamisphere and the peace of the world caused by the continuance and acceleration of foreign intervention in the Caribbean.

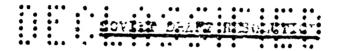
Moting with concern that nuclear missiles and other offensive weapons have been secretly introduced into Cuba.

Moting also that as a sonsequence a quarantine is being imposed around the sountry;

Gravely concerned that further continuance of the Cuban situation may lead to direct conflict,

- 1. Cells as a provisional measure under Article 40 for the immediate dismentling and withdrawal from Cube of all missiles and other offensive weapons;
- 2. Authorizes and requests the Acting Secretary General to despatch to Cups a United Mations observer corps to assure and report on compliance with this resolution;
- 3. Calls for termination of the measures of quarantine directed against military shipments to Cube upon UN certification of compliance with Faragraph 1;
- 4. Urgently recommends that the United States of America and the Union of Soviet Socialist Republics sonder promptly on measures to remove the existing threat to the security of the Yestern hemisphere and the peace of the world, and report thereon to the Security Council."

•



THE SACURITY COURCIL

Boing guided by the maintenance of peace and the ensuring of security.

Considering intelerable the interference by the United

States in the internal affairs of Cuba,

Ecting the violation of the norms of shipping imposed by the United States,

- 1. Condomns the actions of the United States designed to violate the United Stations Courter and increase tensions;
- 2. Insists that the United States Government repost its controls on shipping;
- 3. Proposes to the Government of the United States to halt any interference into the affairs of Cuba or any other state constituting a threat to peace;
- 4. Calls on the United States, the USSS and Cube to establish contact and to enter into negotiations with a view to morsalizing the situation and removing the threat of war.

October 23,1962





THE EXCURITY COVECIL:

- L. Requests the muclear pewers:
- a. to halt the delivery of any further lang-range muclear delivery vehicles (including MRES, IRES, and ICEMS) to foreign states outside the territory of the nuclear powers.
- t. to render insperable all such weapons already located in such foreign states, and
- e. to arrange by agreement between them to remove such weapons from the territories of such fereign states at the earliest possible time.
- 2. Authorizes and requests the secretary General to lend every assistance to the parties concerned in carrying out these measures, and to provide observers to insure their simultaneous implementation.
- 3. Notes the intention of States Numbers of the Organization of American States to lift the quarantine measures around Suta, as soon as the offensive measures have been removed from that country.
- A. Requests the 13-betien Disgramment Commission to most at boads of government level to intensify the efforts to reach agreement, be don't the above wessured, dn Turther practical steps toward general disarmament.

EXCISED COPY FOLLOWS

Ostober 24, 1962

SECRET

MEMORANDUM FOR:

The Jearstary The Inder Secretary

Cuba in the Security Commoil

1. The Security Council will reconvene around 5:00 this afternoon. Meanwhile, all the leading members of the UN will be stirring around looking for a way out of an extremely dangerous situation.

2. Three mediation efforts can be surrently identified:

a. The UAR (together with Algeria) is floating a draft "restrain yourselves and talk" resolution .. There have been some changes since jesterday. The resolution, morths the changes is establed at The A.

b. The Bridgitant and Mexical

phokage does not seem to include a ben on further development of missile bases, with materiel already in Ouba. It certainly does not dome anywhere near, "dismentling and withdrawal.")

c. V Thing has not job atarted to mediate, but in response to the ursing of a large group of neutrals will shortly issue what he describes (to imbessador Stevensch) as a balahead specil to the President and Ir. Drustancy.

The face new the problem of whether to press to a rote the US requision, and therefore also the Cuban and Soviet resolutions. (Taxts of the U.S. and Soviet resolutions are at TAB B). My present liew is that it would not be wise to press for a vote forthwith. The Security Council is a better unbrella for behind-the seepes negotiations with the Sovieta then the General Assembly would be. We can control the voting on procedural and substantive matters much better if we stay in the Security Council. If we press our resquision to a vote,

SECRET

DEPARTMENT OF STATE A COCKER wotes, and draw the promised Soviet veto,

is would

REVIEWED by () RELEASE

(X) EXCISE

() DENY

() DECLASSIFY

() DECLASSIFY in PART

() Non-responsive info,

 $87 - = 00 \, \text{S} \, 02130$

May May

from Cuba before lifting our quarantine (i.e., not to be willing to trade our quarantine for a more stand-still arrangement); and

miles)

Harlen Claveland

IO:EC:mtb

RECRET

PROPOSED VAR DRAFT RESOLUTION AS AMENDED

THE SECURITY GOUNCIL

Having considered the recent serious developments in the Caribbean,

Noted with grave consern the threat to international peace and security,

Having listened to the parties directly concerned

- 1. Calls upon the parties concerned to refrain from any action which may directly or indirectly further aggravate the situation and-te-take-the-necessary-steps-te-bring-the situation-in-the-Caribbean-back-te-the-state-of-affaire-raisting prior-te-22-Ceteber-2962;
- 2. Requests the Asting Secretary General to promptly confer with the parties directly concerned on the immediate steps to take to remove the existing threat to world peace, and to normalize the situation in the Caribbean;
- J. Jells upon the parties concerned to comply forthwith the resolution and provide every assistance to the Asting Secretary General in performing his tasks;
- to the Souncil on the implementation of paragraph 2 of this resolution.

(Phoned by Mr. Sisco, 11:20 a.m., 10/24/62)

BOVIET DRAFT RESOLUTION

THE SECURITY COUNCIL

Being guided by the maintenance of peace and the ensuring of security,

Recalls the right of every state to atrengthen its defenses, Considering intolerable the interference by the United States in the internal affairs of Ouba,

<u>Woting</u> the violation of the norms of shipping imposed by the United States,

- 1. Condemns the actions of the United States designed to violate the United Nations Charter and increase tensions;
- 2. Insists that the United States Covernment repeal its centrols en shipping;
- 3. Proposes to the Government of the United States to halt any interference into the affairs of Guba er any other state constituting a threat to peace;
- 4. Calls on the United States, the USSR and Cube to establish sentent and to enter into negotiations with a view to appealising the situation and removing the threat of war.

0etober 23,1962

BECRET

ESTANGING RESOLUTION

THE RECERTIFY COUNCIL:

Noting with grave scacern . . . [preambular material to be inserted later 7:

- 1. Requests the muclear powers:
- to halt the delivery of any further long-range muclear delivery vehicles (including MRHs, IRBs, and ICBs) to foreign states outside the territory of the muclear powers,
- b. to render insperable all such weapons already located in such foreign states, and
- to arrange by agreement between them to remove such weapons from the territories of such fereign states at the earliest possible time.
- Authorises and requests the Secretary General to lend every assistance to the parties concerned in carrying out these measures, and to provide observers to insure their simultaneous implementation :
- essistance to the parties concerned in carrying out these res, and to previde observers to insure their simultaneous mentation.

 Figure the intention of States Members of the Organization of States Members of the Organization of States Members of the Organization of States the States to lift the quarantine measures areami Cuba, of as the effensive weapons have been removed from that of American States to lift the quarantine measures areani Cuba, as seed as the effensive weapons have been removed from that 00021527.
- at heads of government level to intensify its efforts to reach agreement, beyond the above measures, on further practical steps toward general disarmament.

AREACKINED AT GOVERNMENT EXPENSE

"THE SECURITY COUNCIL

Maving considered the serious threat to the security of the Western Hemisphere and the peace of the world caused by the continuance and acceleration of fereign intervention in the Caribbean,

Moting with soncern that nuclear missiles and other offensive weapons have been secretly introduced into Cuba,

Moting also that as a consequence a quarantine is being imposed around the sountry;

Gravely concerned that further continuance of the Guban situation may lead to direct conflict,

- 1. Calls as a provisional measure under Article 40 for the immediate dismantling and withdrawal from Guba of all missiles and other effensive weapons;
- 2. Authorises and requests the Acting Secretary General to despatch to Cuba a United Nations observer corps to assure and report on compliance with this resolution;
- 3. Calls for termination of the measures of quarantine directed against military shipments to Cuba upon UN certification of compliance with Paragraph 1:
- 4. Urgently recommends that the United States of America and the Union of Soviet Socialist Republies confer promotly on measures to remove the existing threat to the security of the Western Memisphere and the peace of the world, and report thereon to the Security Council."

4 97